UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

JOHN APUZZIE,

Plaintiff.

-against-

CAPTAIN RIVERA, E.M.T.C./C-76; LYNELLE M. LIODIE, WARDEN OF E.M.T.C./C-76,

Defendants.

21-CV-4700 (LTS)

ORDER TO AMEND

LAURA TAYLOR SWAIN, Chief United States District Judge:

Plaintiff, who is currently detained in the Vernon C. Bain Center ("VCBC") on Rikers Island, brings this *pro se* action under 42 U.S.C. § 1983, alleging that Defendants violated his federal constitutional rights while he was detained in the Eric M. Taylor Center ("EMTC"). By order dated May 27, 2021, the Court granted Plaintiff's request to proceed without prepayment of fees, that is, *in forma pauperis* ("IFP"). For the reasons set forth below, the Court grants Plaintiff leave to file an amended complaint within sixty days of the date of this order.

STANDARD OF REVIEW

The Prison Litigation Reform Act requires that federal courts screen complaints brought by prisoners who seek relief against a governmental entity or an officer or employee of a governmental entity. *See* 28 U.S.C. § 1915A(a). The Court must dismiss a prisoner's IFP complaint, or any portion of the complaint, that is frivolous or malicious, fails to state a claim upon which relief may be granted, or seeks monetary relief from a defendant who is immune from such relief. 28 U.S.C. §§ 1915(e)(2)(B), 1915A(b); *see Abbas v. Dixon*, 480 F.3d 636, 639

¹ Prisoners are not exempt from paying the full filing fee even when they have been granted permission to proceed IFP. *See* 28 U.S.C. § 1915(b)(1).

(2d Cir. 2007). The Court must also dismiss a complaint if the Court lacks subject matter jurisdiction. *See* Fed. R. Civ. P. 12(h)(3).

While the law mandates dismissal on any of these grounds, the Court is obliged to construe *pro se* pleadings liberally, *Harris v. Mills*, 572 F.3d 66, 72 (2d Cir. 2009), and interpret them to raise the "strongest [claims] that they *suggest*," *Triestman v. Fed. Bureau of Prisons*, 470 F.3d 471, 474 (2d Cir. 2006) (internal quotation marks and citations omitted) (emphasis in original). But the "special solicitude" in *pro se* cases, *id.* at 475 (citation omitted), has its limits – to state a claim, *pro se* pleadings still must comply with Rule 8 of the Federal Rules of Civil Procedure, which requires a complaint to make a short and plain statement showing that the pleader is entitled to relief.

The Supreme Court has held that, under Rule 8, a complaint must include enough facts to state a claim for relief "that is plausible on its face." *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007). A claim is facially plausible if the plaintiff pleads enough factual detail to allow the Court to draw the inference that the defendant is liable for the alleged misconduct. In reviewing the complaint, the Court must accept all well-pleaded factual allegations as true. *Ashcroft v. Iqbal*, 556 U.S. 662, 678-79 (2009). But it does not have to accept as true "[t]hreadbare recitals of the elements of a cause of action," which are essentially just legal conclusions. *Twombly*, 550 U.S. at 555. After separating legal conclusions from well-pleaded factual allegations, the Court must determine whether those facts make it plausible – not merely possible – that the pleader is entitled to relief. *Id*.

BACKGROUND

Plaintiff asserts his claims using the Court's general prisoner complaint form. In the section of the complaint form used to indicate the legal basis of his claim, Plaintiff checks

"violation of my federal constitutional rights." He also writes that this action arises from "[u]nconstitutional unsafe living conditions." (ECF No. 2, at 2.)

The following allegations are taken from the complaint. On an unspecified date in March 2021, while Plaintiff was detained in EMTC, a "faulty unsafe toilet" broke while Plaintiff was using it, resulting in "permanent scarring and disfigurement" on Plaintiff's right arm. (*Id.* at 4-5.) Plaintiff asserts that both Captain Rivera, as the supervising official, and Lynelle M. Liodie, as warden of the facility, have the duty to oversee detainees' conditions of confinement and ensure their toilets are working and safe "on a daily basis." (*Id.* at 4.) On the same day Plaintiff was injured, he was transferred to VCBC, where he received treatment for his injuries. (*Id.* at 5.)

Plaintiff seeks \$50,000 in damages. (*Id.*)

DISCUSSION

Because Plaintiff alleges that Defendants violated his federal constitutional rights, the Court construes Plaintiff's allegations as asserting claims under 42 U.S.C. § 1983. To state a claim under section 1983, a plaintiff must allege both that: (1) a right secured by the Constitution or laws of the United States was violated, and (2) the right was violated by a person acting under the color of state law, or a "state actor." *West v. Atkins*, 487 U.S. 42, 48-49 (1988).

A. Deliberate Indifference

The Court construes Plaintiff's allegations as asserting claims that Defendants failed to protect him from dangerous conditions of confinement. A pretrial detainee's claim of unconstitutional conditions of confinement arises under the Due Process Clause of the Fourteenth Amendment. *See Bell v. Wolfish*, 441 U.S. 520, 535 n.16 (1979); *Darnell v. Pineiro*, 849 F.3d 17, 29, 33 n.9 (2d Cir. 2017). To state such a claim, a pretrial detainee must satisfy two elements: (1) an "objective" element, which requires a showing that the challenged conditions of confinement are sufficiently serious to constitute objective deprivations of the right to due

process, and (2) a "mental" element, which requires a showing that defendant acted with at least deliberate indifference to those conditions. *Darnell*, 849 F.3d at 29, 33 n.9.

To satisfy the objective element, a prisoner must allege facts that "show that the conditions, either alone or in combination, pose an unreasonable risk of serious damage to his health" or safety. *Id.* at 30 (internal quotation marks and citations omitted). The proper inquiry is by reference to the duration and severity of the conditions at issue, not the detainee's resulting injury, although the seriousness of the harms suffered may shed light on the severity component. *Id.* at 21, 30-32 (internal quotation marks and citations omitted). There is no bright-line durational or severity threshold, so conditions of confinement cases involve fact-intensive inquiries. *Id.* at 31.

To satisfy the mental element of a deliberate indifference to conditions of confinement claim, a pretrial detainee must allege facts showing that a jail official "acted intentionally to impose the alleged condition, or recklessly failed to act with reasonable care to mitigate the risk that the condition posed to the pretrial detainee even though the defendant-official knew, or should have known, that the condition posed an excessive risk to health or safety." *Id.* at 35. The mere negligence of a jail official is not a basis for a claim of a federal constitutional violation under section 1983. *See Daniels v. Williams*, 474 U.S. 327, 335-36 (1986); *Darnell*, 849 F.3d at 36 ("[A]ny § 1983 claim for a violation of due process requires proof of a *mens rea* greater than mere negligence.").

Plaintiff has not alleged facts sufficient to state a section 1983 claim. Plaintiff alleges that he was injured by a broken porcelain toilet at the holding facility. But Plaintiff does not allege any facts describing how the toilet broke or how the broken toilet caused his injuries. Moreover, he asserts that the toilet was "unsafe" and "faulty," implying that the toilet may have been broken

before he used it, but he fails to allege any facts that explain why he believed the toilet to be unsafe, the severity of the toilet's deteriorating condition, and when it broke. Nor does Plaintiff allege any facts suggesting that Defendants knew or should have known that the broken toilet posed an excessive risk to Plaintiff's health or safety, and they recklessly failed to act with reasonable care to mitigate the risk.

Plaintiff thus fails to state a section 1983 claim on which relief can be granted for deliberate indifference to an unlawful condition of confinement. In light of Plaintiff's *pro se* status, the Court grants Plaintiff leave to amend his complaint to allege facts showing that the condition of confinement he faced posed an objectively serious risk of harm to his health or safety and that Defendants knew or should have known of that risk but failed to take reasonable steps to mitigate the risk.

B. Personal Involvement of Supervisory Defendants

To state a claim under section 1983, a plaintiff must allege facts showing the defendants' direct and personal involvement in the alleged constitutional deprivation. *See Spavone v. N.Y.*State Dep't of Corr. Serv., 719 F.3d 127, 135 (2d Cir. 2013) ("It is well settled in this Circuit that personal involvement of defendants in the alleged constitutional deprivations is a prerequisite to an award of damages under § 1983.") (internal quotation marks omitted). A defendant may not be held liable under section 1983 solely because that defendant employs or supervises a person who violated the plaintiff's rights. See Iqbal, 556 U.S. at 676 ("Government officials may not be held liable for the unconstitutional conduct of their subordinates under a theory of respondeat superior."). Rather, "[t]o hold a state official liable under § 1983, a plaintiff must plead and prove the elements of the underlying constitutional violation directly against the official." Tangreti v. Bachmann, 983 F.3d 609, 620 (2d Cir. 2020).

Here, Plaintiff asserts that Defendants Rivera and Liodie are liable because, as supervisory officials, they have a responsibility to ensure working equipment throughout the facility. If Plaintiff submits an amended complaint, he should allege any additional facts suggesting that these Defendants were personally involved in any alleged violation of his rights.

LEAVE TO AMEND

Plaintiff proceeds in this matter without the benefit of an attorney. District courts generally should grant a self-represented plaintiff an opportunity to amend a complaint to cure its defects, unless amendment would be futile. *See Hill v. Curcione*, 657 F.3d 116, 123-24 (2d Cir. 2011); *Salahuddin v. Cuomo*, 861 F.2d 40, 42 (2d Cir. 1988). Indeed, the Second Circuit has cautioned that district courts "should not dismiss [a *pro se* complaint] without granting leave to amend at least once when a liberal reading of the complaint gives any indication that a valid claim might be stated." *Cuoco v. Moritsugu*, 222 F.3d 99, 112 (2d Cir. 2000) (quoting *Gomez v. USAA Fed. Sav. Bank*, 171 F.3d 794, 795 (2d Cir. 1999)). Because Plaintiff may be able to allege additional facts to state a valid claim under section 1983, the Court grants Plaintiff sixty days' leave to amend his complaint to detail his claim.

First, Plaintiff must name as the defendant(s) in the caption² and in the statement of claim those individuals who were allegedly involved in the deprivation of his federal rights. Plaintiff should name only those defendants who were personally and directly involved in violating his

² The caption is located on the front page of the complaint. Each individual defendant must be named in the caption. Plaintiff may attach additional pages if there is not enough space to list all of the defendants in the caption. If Plaintiff needs to attach an additional page to list all defendants, he should write "see attached list" on the first page of the Amended Complaint. Any defendants named in the caption must also be discussed in Plaintiff's statement of claim.

rights. If Plaintiff does not know the name of a defendant, he may refer to that individual as "John Doe" or "Jane Doe" in both the caption and the body of the amended complaint.³

In the statement of claim, Plaintiff must provide a short and plain statement of the relevant facts supporting each claim against each defendant named in the amended complaint. If Plaintiff has an address for any named defendant, Plaintiff must provide it. Plaintiff should include all of the information in the amended complaint that Plaintiff wants the Court to consider in deciding whether the amended complaint states a claim for relief. That information should include:

- a) the names and titles of all relevant people;
- b) a description of all relevant events, including what each defendant did or failed to do, the approximate date and time of each event, and the general location where each event occurred;
- c) a description of the injuries Plaintiff suffered; and
- d) the relief Plaintiff seeks, such as money damages, injunctive relief, or declaratory relief.

Essentially, Plaintiff's amended complaint should tell the Court: who violated his federally protected rights and how; when and where such violations occurred; and why Plaintiff is entitled to relief.

Because Plaintiff's amended complaint will completely replace, not supplement, the original complaint, any facts or claims that Plaintiff wants to include from the original complaint must be repeated in the amended complaint.

³ For example, a defendant may be identified as: "Correction Officer John Doe #1 on duty August 31, 2010, at Sullivan Correctional Facility, during the 7-3 p.m. shift."

CONCLUSION

Plaintiff is granted leave to file an amended complaint that complies with the standards

set forth above. Plaintiff must submit the amended complaint to this Court's Pro Se Intake Unit

within sixty days of the date of this order, caption the document as an "Amended Complaint,"

and label the document with docket number 21-CV-4700 (LTS). An Amended Civil Rights

Complaint form is attached to this order. No summons will issue at this time. If Plaintiff fails to

comply within the time allowed, and he cannot show good cause to excuse such failure, the

complaint will be dismissed for failure to state a claim upon which relief may be granted.

The Clerk of Court is directed to mail a copy of this order to Plaintiff and note service on

the docket.

The Court certifies under 28 U.S.C. § 1915(a)(3) that any appeal from this order would

not be taken in good faith, and therefore IFP status is denied for the purpose of an appeal. Cf.

Coppedge v. United States, 369 U.S. 438, 444-45 (1962) (holding that an appellant demonstrates

good faith when he seeks review of a nonfrivolous issue).

SO ORDERED.

Dated:

June 15, 2021

New York, New York

/s/ Laura Taylor Swain

LAURA TAYLOR SWAIN

Chief United States District Judge

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| | DISTRICT COURT DISTRICT OF NEW YORK | |
|--|--|--|
| | e enter the full name(s) of the plaintiff(s).) against- | AMENDED COMPLAINT under the Civil Rights Act, 42 U.S.C. § 1983 |
| | | Jury Trial: □ Yes □ No (check one) |
| | | Civ () |
| cannot fit the name please write "see additional sheet of listed in the above | enter the full name(s) of the defendant(s). If you s of all of the defendants in the space provided, attached" in the space above and attach an paper with the full list of names. The names caption must be identical to those contained in should not be included here.) | |
| I. Parties i | this complaint: | |
| | name, identification number, and the na ent. Do the same for any additional plaintiff ary. | |
| I C | TameD#urrent Institutionddress | |
| may be so | efendants' names, positions, places of employ erved. Make sure that the defendant(s) listed otion. Attach additional sheets of paper as n | below are identical to those contained in the |
| Defendant No. 1 | Where Currently Employed | Shield # |
| | | |

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| | Defendan | t No. 2 | Name | Shield # |
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| | | | Where Currently Employed | |
| | | | Address | |
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| | Defendan | t No. 3 | Name | Shield # |
| | Detelluali | t 100. 5 | Where Currently Employed | |
| | | | Address | |
| | | | | |
| Who did | | | | |
| | Defendar | it No. 4 | Name | |
| | | | Where Currently Employed | |
| | | | Address | |
| | | | | |
| | Defendan | t No. 5 | Name | |
| | | | Where Currently Employed | |
| | | | Address | |
| | rise to yo number a | nay wish to include further details such as the names of other persons involved in the events giving your claims. Do not cite any cases or statutes. If you intend to allege a number of related claims, er and set forth each claim in a separate paragraph. Attach additional sheets of paper as necessary. In what institution did the events giving rise to your claim(s) occur? | | |
| | B. W | There in the | nstitution did the events giving rise to your clain | n(s) occur? |
| | C. W | /hat date a | nd approximate time did the events giving | rise to your claim(s) occur? |
| V hat | D. F | acts: | | |
| nappened to you? | | | | |

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| Was | | |
| anyone else | | |
| involved? | | |
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| Who else saw what happened? | III. | Injuries: |
| | • | y |
| | If you | a sustained injuries related to the events alleged above, describe them and state what medical nent, if any, you required and received. |
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| | IV. | Exhaustion of Administrative Remedies: |
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| | | rison Litigation Reform Act ("PLRA"), 42 U.S.C. § 1997e(a), requires that "[n]o action shall be |
| | prisor | ht with respect to prison conditions under section 1983 of this title, or any other Federal law, by a ner confined in any jail, prison, or other correctional facility until such administrative remedies as are ble are exhausted." Administrative remedies are also known as grievance procedures. |
| | Α. | Did your claim(s) arise while you were confined in a jail, prison, or other correctional facility? |
| | | Y Y |
| | | Yes No |

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| | YES, name the jail, prison, or other correctional facility where you were confined at the time of the ents giving rise to your claim(s). | |
|----|--|--|
| | | |
| 3. | Does the jail, prison or other correctional facility where your claim(s) arose have a grievance procedure? | |
| | Yes No Do Not Know | |
| | Does the grievance procedure at the jail, prison or other correctional facility where your claim(s arose cover some or all of your claim(s)? | |
| | Yes No Do Not Know | |
| | If YES, which claim(s)? | |
| | Did you file a grievance in the jail, prison, or other correctional facility where your claim(s) arose | |
| | Yes No | |
| | If NO, did you file a grievance about the events described in this complaint at any other jail prison, or other correctional facility? | |
| | Yes No | |
| | If you did file a grievance, about the events described in this complaint, where did you file th grievance? | |
| | 1. Which claim(s) in this complaint did you grieve? | |
| | 2. What was the result, if any? | |
| | 3. What steps, if any, did you take to appeal that decision? Describe all efforts to appeal the highest level of the grievance process. | |
| | | |
| | If you did not file a grievance: | |
| | 1. If there are any reasons why you did not file a grievance, state them here: | |
| | | |

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| | 2. | If you did not file a grievance but informed any officials of your claim, state who you informed, when and how, and their response, if any: |
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| | | |
| G. | Please remedi | set forth any additional information that is relevant to the exhaustion of your administrative es. |
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| | | |
| Note: | You m admini | ay attach as exhibits to this complaint any documents related to the exhaustion of your strative remedies. |
| v. | Relief: | |
| | | want the Court to do for you (including the amount of monetary compensation, if any, that g and the basis for such amount). |
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| VI. | Previ | ous lawsuits: | |
|-----|----------------|--|--|
| A. | Have action | you filed other lawsuits in state or federal court dealing with the same facts involved in this n? | |
| | Yes_ | No | |
| В. | there | ar answer to A is YES, describe each lawsuit by answering questions 1 through 7 below. (If is more than one lawsuit, describe the additional lawsuits on another sheet of paper, using time format.) | |
| | 1. | Parties to the previous lawsuit: | |
| | Plaintiff | | |
| | | urt (if federal court, name the district; if state court, name the county) | |
| | 3. | Docket or Index number | |
| | 4. | Name of Judge assigned to your case | |
| | 5. | Approximate date of filing lawsuit | |
| | 6. | Is the case still pending? Yes No | |
| | | If NO, give the approximate date of disposition | |
| | 7. | What was the result of the case? (For example: Was the case dismissed? Was there judgment in your favor? Was the case appealed?) | |
| С. | | you filed other lawsuits in state or federal court otherwise relating to your imprisonment? No | |
| D. | there | ar answer to C is YES, describe each lawsuit by answering questions 1 through 7 below. (If is more than one lawsuit, describe the additional lawsuits on another piece of paper, using time format.) | |
| | 1. | Parties to the previous lawsuit: | |
| | Plain | tiff | |
| | Defe | ndants | |
| | 2. | Court (if federal court, name the district; if state court, name the county) | |
| | 3. | Docket or Index number | |
| | 4. | Name of Judge assigned to your case | |
| | 5. | Approximate date of filing lawsuit | |

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On these claims

On other claims

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| 6. | Is the case still pending? Yes No |
|---------------|--|
| | If NO, give the approximate date of disposition |
| 7. | What was the result of the case? (For example: Was the case dismissed? Was there judgment in your favor? Was the case appealed?) |
| | |
| I declare un | der penalty of perjury that the foregoing is true and correct. |
| Signed this _ | day of |
| | Signature of Plaintiff |
| | Inmate Number |
| | Institution Address |
| | |
| | |
| | |
| | laintiffs named in the caption of the complaint must date and sign the complaint and provide inmate numbers and addresses. |
| I declare und | er penalty of perjury that on this day of, 20_, I am delivering |
| - | t to prison authorities to be mailed to the <i>Pro Se</i> Office of the United States District Court for |
| the Southern | District of New York. |
| | Signature of Plaintiff: |